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ORIGIN AF-01

RELEASED IN FULL

INFO   LOG-00   ACDA-17   AGRE-00   AID-01   A-01   CA-02   CIAE-00  
      COME-00   DEAE-00   OASY-00   DODE-00   DS-00   EB-01   OIGO-01  
      FBO-01   HA-09   HHS-01   IMMC-01   INM-02   TEDE-00   INR-00  
      IO-16   L-01   ADS-00   MED-07   MFLO-03   MMP-00   MOFM-04  
      MOF-03   NSAE-00   OCS-06   OES-09   OIC-02   OMB-01   PA-01  
      PC-01   PER-01   PM-01   PPT-01   PRS-01   P-01   SP-00  
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DRAFTED BY: AF/C: KCAISTON  
APPROVED BY: AF/C: RJFENDRICK  
AF/EX: FZGIDEZ  
AF/RA: FCOOK

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R 092043Z FEB 94  
FM SECSTATE WASHDC  
TO AMEMBASSY KIGALI

C O N F I D E N T I A L STATE 035038

E.O. 12356: DECL: OADR  
TAGS: AMGT KGOR RW  
SUBJECT: RWANDA MISSION PROGRAM PLAN

REF: A) KIGALI 0539 B) STATE 013954

1. CONFIDENTIAL - ENTIRE TEXT.  
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2. POST'S REVISED MISSION PROGRAM PLAN IS APPROVED, WITH ONE MINOR CHANGE. IN ACTION PLAN B1 (POLITICAL DIPLOMACY), KEY OBJECTIVE 7 SHOULD READ "INCREASE THE PERCENTAGE OF CONCURRENCE IN THE UN (NOT/NOT UNGA) BETWEEN U.S. AND RWANDAN VOTES." WE RECOMMEND REPLACING "UNGA" WITH "UN" BECAUSE THE LATTER TERM ALSO ENCOMPASSES THE SECURITY COUNCIL, ON WHICH RWANDA NOW SITS. (NOTE: POST'S INITIAL MPP SUBMISSION USED THE WORD "UN" RATHER THAN "UNGA", WHICH IS WHY THIS CHANGE WAS NOT SUGGESTED IN AF'S INITIAL FEEDBACK CABLE.)

3. WE HAVE REVISED THE MPP SUMMARY TO RESPOND TO YOUR COMMENTS/QUERIES IN REF (A). FOLLOWING IS TEXT OF FINAL

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## SUMMARY:

### BEGIN TEXT OF MPP SUMMARY

#### SUBSTANTIVE SYNOPSIS

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KIGALI'S PLAN FOCUSES ON IMPLEMENTATION OF THE PEACE ACCORDS; PROMOTING THE TRANSITION TO MULTIPARTY DEMOCRACY; ENCOURAGING ECONOMIC REFORM; AND ASSISTING RWANDA WITH DEMOBILIZATION AND THE RETURN OF DISPLACED AND REFUGEE POPULATIONS. SUCCESS OF MISSION EFFORTS IN ANY ONE OF THESE AREAS IS COMPLEMENTARY TO SUCCESS IN THE OTHERS.

#### U.S. INTERESTS

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THE U.S. IS INTERESTED IN PEACE AND STABILITY IN THE REGION. TO ACHIEVE THIS GOAL, WE HAVE AN INTEREST IN SEEING A PEACEFUL AND DURABLE RESOLUTION OF THE RWANDAN CONFLICT; THE SUCCESSFUL INSTALLATION OF A DEMOCRATIC GOVERNMENT WHICH FULLY RESPECTS HUMAN RIGHTS; HUMANITARIAN RELIEF TO THE DISPLACED AND RETURNING REFUGEE POPULATIONS; REFORM OF THE RWANDAN ECONOMY AND SUSTAINABLE ECONOMIC GROWTH.

#### OVERRIDING GOALS

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PROMOTION OF A DURABLE PEACE AND AN EFFECTIVE TRANSITION TO A FULLY DEMOCRATIC SYSTEM WHICH INCLUDES FREEDOM OF EXPRESSION, RESPECT FOR HUMAN RIGHTS, TRANSPARENCY IN THE OPERATION OF GOVERNMENT, AND NATIONAL RECONCILIATION (A, B.1, B.5, B.6, F.1);

ASSISTANCE FOR RECONSTRUCTION AND FOR REINSTALLATION AND REINTEGRATION OF DISPLACED PERSONS, DEMOBILIZED SOLDIERS AND RETURNING REFUGEES (A, F.3);

PROMOTION OF ECONOMIC REFORM, IN ACCORDANCE WITH THE STRUCTURAL ADJUSTMENT PROGRAM, AND OF SUSTAINABLE ECONOMIC DEVELOPMENT THROUGH ENCOURAGING REGIONALIZATION OF TRADE AND PRODUCTION, RATIONAL USE OF THE ENVIRONMENT, AND GROWTH OF PRIVATE ENTERPRISE (A, B.2, B.3, B.6, F.1);

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REDUCTION OF POPULATION PRESSURES THROUGH SUPPORT OF  
FAMILY PLANNING, AND PROMOTION OF AIDS AWARENESS CONTROL  
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MEASURE AND PREVENTION MECHANISMS (A, F.1).

MAJOR MISSION RESPONSIBILITIES  
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A    SUPPORTING THE PEACE PROCESS AND IMPLEMENTATION OF THE  
ARUSHA PEACE ACCORDS

A,B6,F1    ENCOURAGING THE DEMOCRATIZATION PROCESS  
(INCLUDING TRANSPARENCY, DECENTRALIZATION, AND  
DEVELOPMENT OF CIVIL SOCIETY), NATIONAL RECONCILIATION,  
AND RESPECT FOR HUMAN RIGHTS

B1    ENCOURAGING DIALOGUE AMONG POLITICAL ELEMENTS WITHIN  
RWANDA, INCLUDING THE RWANDAN PATRIOTIC FRONT

A    ENCOURAGING EFFECTIVE FUNCTIONING OF TRANSITION  
INSTITUTIONS AND SUPPORTING PREPARATIONS FOR FREE AND  
FAIR ELECTIONS

C.3,G    PROVIDING FOR THE SECURITY AND WELL-BEING OF ALL  
MISSION EMPLOYEES AND ENSURING THE SECURITY OF THE  
PRIVATE AMERICAN COMMUNITY IN RWANDA

A,B1,B5,F3    PROMOTING AND ASSISTING THE REINSTALLATION OF  
DISPLACED PERSONS, THE SOCIO-ECONOMIC INTEGRATION OF  
DEMOBILIZED SOLDIERS, AND THE RETURN AND REINTEGRATION OF  
REFUGEES

A,B2,F1    PROMOTING ECONOMIC REFORM, INCLUDING ASSISTING  
IN IMPLEMENTATION OF STRUCTURAL ADJUSTMENT AND BUDGET  
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REFORM.

A    ENCOURAGING RWANDAN SUPPORT FOR U.S. POSITIONS IN KEY  
INTERNATIONAL FORA AND REGIONAL ORGANIZATIONS

F1    DEVELOPING AND IMPLEMENTING ACTIVITIES AIMED AT  
INCREASING PER CAPITA INCOME BY REDUCING TOTAL FERTILITY,  
INCREASING PARTICIPATION IN GOVERNANCE, GENERATING  
OFF-FARM EMPLOYMENT AND INCOME, IMPROVING FAMILY PLANNING

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AND PROMOTING RATIONAL USE OF THE ENVIRONMENT

HIGH PRIORITY STATE DEPARTMENT KEY OBJECTIVES

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A1 COOPERATE WITH EUROPEANS, ESPECIALLY THE FRENCH AND BELGIANS, AND WITH REGIONAL GOVERNMENTS ON DIPLOMATIC EFFORTS TO ASSURE CONTINUATION OF THE PEACE PROCESS AND EFFECTIVE IMPLEMENTATION OF THE PEACE ACCORD.

A1,B1 PLAN AND COORDINATE, THROUGH THE POST DEMOCRACY COMMITTEE, STATE, USAID, AND USIS ACTIVITIES IN SUPPORT OF DEMOCRATIC REFORM DRAWING ON THE HUMAN RIGHTS FUND, THE USAID DEMOCRACY INITIATIVES AND GOVERNANCE PROJECT, SELF-HELP PROGRAM AND SECURITY ASSISTANCE.

A1 ESTABLISH A CLOSE WORKING RELATIONSHIP WITH THE UN PEACEKEEPING MISSION IN RWANDA, MONITOR ITS ACTIVITIES, AND ENCOURAGE CONTINUED U.S. SUPPORT FOR ITS ROLE.

B1,B5 ENCOURAGE AND ASSIST RWANDA IN ITS EFFORTS TO PLAN FOR AND IMPLEMENT DEMOBILIZATION OF SOLDIERS AND  
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REPATRIATION AND REINTEGRATION OF REFUGEES.

B1 INCREASE THE PERCENTAGE OF CONCURRENCE IN THE UN BETWEEN U.S. AND RWANDAN VOTES.

C.3,G INCREASE SECURITY AWARENESS AND DEVELOP A HIGH-FREQUENCY RADIO NET TO ESTABLISH COMMUNICATION LINKS WITH THE PRIVATE AMCIT COMMUNITY OUTSIDE KIGALI IN CASE PHONE LINES FAIL DURING A CRISIS.

J REPLACE EMBASSY ROOF AND REWIRE ELECTRICAL SYSTEM.  
(ESTIMATED TOTAL COST FOR BOTH IS 74,500. TO BE FUNDED THROUGH FBO, NOT BUREAU FUNDS.)

J INSTALL TERP V AND SATELLITE DISH TO UPGRADE AND IMPROVE RELIABILITY OF POST COMMUNICATIONS SYSTEM.  
(ESTIMATED COST NOT AVAILABLE. TO BE FUNDED THROUGH FBO AND IM, NOT BUREAU FUNDS.)

OFFSETTING (LOW PRIORITY) STATE DEPARTMENT ACTIVITIES  
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B2 MAINTAIN CLOSE CONTACT WITH THE CHAMBER OF COMMERCE AND WITH INDUSTRIALIST ASSOCIATIONS TO ENCOURAGE THEIR

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COOPERATION WITH THE GOR ON TRADE ISSUES.

B3 IDENTIFY AND MONITOR TARGET SECTORS IN THE RWANDAN ECONOMY MOST LIKELY TO PROVIDE EXPORT OPPORTUNITIES.

J ENHANCE WELL-BEING AND MORALE OF COMMUNITY BY EXPANDING ACTIVITIES DEVELOPED BY CLO AND CLO ADVISORY  
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COMMITTEE.

HIGH PRIORITY KEY OBJECTIVES INVOLVING OTHER AGENCIES  
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B1,B6,F1 IMPLEMENT THE DEMOCRACY INITIATIVES AND GOVERNANCE (DIG) PROJECT AND DRAW ON DIG RESOURCES TO: PROVIDE TRAINING AND EQUIPMENT FOR THE NATIONAL ASSEMBLY; CREATE A PRESS CENTER TO PROVIDE TRAINING AND ACCESS TO INFORMATION; SUPPORT NGO PROJECTS WHICH PROMOTE DISSEMINATION OF INFORMATION ON CIVIL AND POLITICAL RIGHTS; AND PROMOTE EFFECTIVENESS OF LOCAL GOVERNMENT THROUGH DECENTRALIZATION AND RESOURCE CONTROL.

B1 COORDINATE ASSISTANCE TO THE ELECTION PROCESS WITH UNDP AND OTHER DONORS.

B1,F3 PROVIDE FUNDING TO SUPPORT EDUCATION AND TRAINING FOR 30,000 DEMOBILIZED SOLDIERS.

F3 WORKING WITH OTHER DONORS, PROVIDE REINTEGRATION AID AND ONGOING ASSISTANCE FOR RWANDA'S DISPLACED PERSONS AND RETURNING REFUGEES AND WORK TO ENSURE AID REACHES INTENDED BENEFICIARIES.

A1,B2,F1 SUSTAIN LEVELS OF DEVELOPMENT ASSISTANCE ADEQUATE TO SUPPORT THE STRUCTURAL ADJUSTMENT PROGRAM AND PROVIDE TECHNICAL AND FINANCIAL ASSISTANCE TO THE GOR BUDGET REFORM PROCESS.

F3 PROVIDE THROUGH MULTILATERAL CHANNELS ASSISTANCE TO  
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THE MASSIVE NEW INFLUX OF REFUGEES FROM BURUNDI.

B1 HOLD SEMINARS ON PARTY-BUILDING AND THE ROLE OF THE MILITARY IN DEMOCRACY.

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F1 GRADUALLY REINTRODUCE PEACE CORPS VOLUNTEERS  
BEGINNING 6/94.

F1 IMPLEMENT NEW PVO PROJECT TO PROVIDE GRASS ROOTS  
SUPPORT MECHANISM TO INCOME-GENERATING ACTIVITIES.

F1 INCREASE INTEGRATION OF HEALTH, FAMILY PLANNING, AND  
AIDS ACTIVITIES IN IMPLEMENTING NEW REPRODUCTIVE HEALTH  
PROJECT AND NEW AIDS PROJECT.

LOW PRIORITY ACTIVITIES INVOLVING OTHER AGENCIES  
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F1 DEVELOP AN IMPACT MONITORING SYSTEM WHICH DOCUMENTS  
PROGRAM SUCCESS.

B6 INITIATE U.S. TRAINING TO PREPARE RWANDANS FOR  
POSITIONS IN A NEW UNIVERSITY FACULTY OF JOURNALISM.  
CHRISTOPHER

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